

and services designed to improve parenting skills in such areas as child development, family budgeting, coping with stress, health and nutrition.

3. Child Welfare Services. Under subpart 1 of title IV-B, the Social Security Act also authorizes appropriations for grants to states for child welfare services, which are defined broadly to include public social services directed toward protection and promotion of the welfare of children. These funds are typically used to support State children protective service and child welfare systems. However, while post-adoption services are not specifically identified in the statute, they could be allowable activities at State option.

4. Child Abuse Prevention and Treatment Act. Title I of the Child Abuse Prevention and Treatment Act (CAPTA) authorizes funds for HHS to conduct a variety of discretionary activities, including grants to mutual support and self-help groups for strengthening families, respite and crisis nursery programs provided by community-based organizations, and hospital-based information and referral services for parents of children with disabilities and children who have been victims of abuse or neglect.

5. Community-Based Family Resource and Support. Title II of CAPTA authorizes HHS to make grants to States to develop, operate, and expand statewide networks of community-based family resource and support programs. These programs provide various forms of support for families, including respite care for adoptive families.

6. Child Care and Development Block Grant (CCDBG). This program authorizes both discretionary and mandatory funding for States to help subsidize the cost of child care for low-income families, including both working families and families receiving welfare. Adoptive families in need of child care could potentially receive assistance under this program, assuming they met income and other eligibility criteria.

7. Social Services Block Grant (SSBG). Title XX of the Social Security Act authorizes entitlement grants to States that may be used for a wide variety of social services at the states' discretion. Although services for adoptive families are not specified in the law, States could opt to use SSBG funds for this purpose.

Mr. GRASSLEY. Mr. President, let's build upon the cornerstone of this monumental bill. Congress has a chance to continue to press on for meaningful reform. In spite of this legislation, some children will still remain hostages in an inefficient system.

Any future reforms must: First, strive to dramatically limit the time a child can legally spend in foster care. According to the available statistics, the national average length of stay in foster care is three years—three birthdays, three christmases, first, second and third grade. Second, remove financial incentives to keep children in foster care; and provide incentives for success not for attempts. Currently the system pays the same rate per child per month without limitation. The Federal Government is entitled to pay for performance.

Senator BROWBACK plans to hold hearings next year as chairman of the Subcommittee on Oversight of the District of Columbia to determine what the Federal Government can do to address the crumbling foster care system in the District.

These children are the most vulnerable of all—their little lives begin with abuse and neglect by their own parents and, for many, they experience systemic abuse by languishing in long term foster care.

CRS stated that "children are vulnerable and their well-being is affected by conditions beyond their control." But is not beyond our control.

Those on the front lines, on whom we rely to make this policy work include: the court appointed special advocates, volunteers who advocate in the courts on the children's behalf; juvenile judges—an Illinois judge told me she requires each of the children's pictures to be attached to the front of their files so that those who come in contact with the case know that these are children, not a caseload number; the foster and adoptive parent associations; the citizen foster care review boards; special needs adoption organizations, Governors, the human services departments and social workers.

We are all responsible for these children who depend on us. Foster care is a poor parent. A loving, committed family is the best gift to give any child. Passage of this bill is one way to encourage this.

I yield the floor.

The PRESIDING OFFICER. Without objection, the Senator from Alabama will be recognized for however much time he may consume.

Mr. SESSIONS. Thank you, Mr. President.

First, I would like to say how much I appreciate the excellent comments of the Senator from Iowa, Senator GRASSLEY. He believes deeply in improving the life and health of children, as you do, Mr. President, and have worked toward that end.

I salute the work that has been done. It is a major step forward in improving foster care and the ability to adopt children in America, which is something this Congress, I think, will be able to take real pride in.

#### CLAY COUNTY VETERANS MEMORIAL PARK DEDICATION

Mr. SESSIONS. Mr. President, I rise this evening to speak about a dedication ceremony that will take place tomorrow afternoon in the city of Lineville in Clay County, AL. Mr. President, I would first like to take this opportunity to express my deep regret for not having been able to be in Lineville this afternoon with those who have gathered for the dedication of the Clay County Veterans Memorial Park. I would be remiss if I did not also take this opportunity to offer my sincerest thanks to Alabama State Senator Gerald Dial and the other members of the Veterans Memorial Board for working hard to make the Clay County Veterans Memorial Park a reality and for extending an invitation to me to participate in their dedication ceremony.

Mr. President, I make these remarks tonight for one reason. Simply, It is

about honor. Certainly, not personal honor. That is one variety we are all familiar with. No, the type of honor to which I am referring is the uncommon variety. It is the variety that we bestow as a tribute on special occasions for veterans and other heroes in our society who made the supreme sacrifice.

In less than 24 hours, my constituents will gather to honor all the men and women who, over the years, left their homes and loved ones, their jobs, friends and neighbors all over Clay County to answer a special calling. The veterans they honor might have grown up in Delta, in Ashland, in Cragford, in Hollins, in Millerville, in Barfield, in Lineville or anywhere in between, but even though they may have been separated by the miles and the years between them, a common thread ran through each of their lives. They were all connected by their love for this land and this country.

We should take a moment to reflect on that for a minute—connected by a distinguishable act of love of country and a willingness to serve that country where ever it directed. Hence, Mr. President, I stand here tonight to join them in paying homage, to show our respect, and our sincerest appreciation for the sacrifices that these patriots made for our country. Sacrifices that ensured the freedom you and I enjoy today and our children's children will enjoy years from now. With the dedication of this memorial park they are simply saying thank you to all those who have gone before, those who believed enough in freedom to risk their lives.

In commemorating the memory of these friends and loved ones, we are reflecting on a glorious past, but we are also pausing, I think, for a moment to look forward in time with a hopeful spirit and a pledge of unwavering support to the young men and women in communities all around this great Nation that we will unconditionally support them just as we supported those we honor today.

The Clay County Veterans Memorial Park will be as much an emblem of the courageous spirit and bravery of patriots from yesteryear, as it will be a beacon of hope and source of strength for future generations. I pledge to do my part to make sure that we remain the strongest and greatest country in the world, and we defend our just national interest.

Mr. President, ours is both an important and a unique moment in history. We no longer live in the bipolar world that shaped our lives and our political consciousness over the last half century. The monolithic presence of the Soviet Union has been replaced by new threats. We live in a rapidly changing world where our ability to adapt and our commitment to remain a world leader will be tested by both the cunning and the strong. The veterans being honored today defeated Nazi Fascism, brought Soviet Communism to its knees, were victorious against tyranny, and protected democracy and

freedom around the world. They led our country through times of conflict and war to the edge of the 21st century.

Had I been able to be with my constituents today, I would have reminded them that as our Nation moves forward we will face new national defense considerations. We must maintain a strong military, and I will give my full support to our men and women in uniform. The military must, I believe, be capable of protecting our interests and the lives of our soldiers in places like Bosnia, Korea, and the Middle East when asked to do so. We must therefore provide our service men and women with the best training, the best equipment, the best information, and the best overall opportunity for success under any circumstance, so that when they are called to perform, they will emerge victorious.

We have approached a time of major historical significance in the area of foreign policy and international cooperation. We have new and exciting opportunities to promote peace and prosperity throughout the world that many of us may never have thought possible. The winds of democracy and economic prosperity now blow in Eastern Europe precisely because of the sacrifices of those being honored today. Mr. President, patriots from Clay County, AL fought and died to make this prosperity possible. The overwhelming desire on the part of counties around the world to emulate us—to be like America is a testament to our proud past and an example of fairness that is the hallmark of our society.

We are, I truly believe, standing on the brink of a change of historic proportions. It represents a step forward for peace and cooperation that will surely carry us well into the 21st century. We must always remember those who made this possible. I am reminded of a quote by Gen. Douglas MacArthur on April 19, 1951, as he spoke before Congress. He said that, "Old soldiers never die, they just fade away." Tomorrow will be a great day for Clay County. Memorial Park is for the veterans, living and dead, who fought so that freedom, our freedom, would never perish. It also represents that community's commitment to a memory of sacrifices made, and promises kept.

Mr. President, I thank the citizens of Clay County for their individual sacrifices, and hope that they will find solace in this place they gather to dedicate today. It is also my hope that they will find solace in the knowledge that their sacrifices are honorable too, and as lasting and worthy as the sacrifices of those who have gone on before them.

I thank the Chair.

#### ADJOURNMENT UNTIL 1 P.M. TOMORROW

The PRESIDING OFFICER. The Senate, under the previous order, will stand adjourned until 1 p.m., Sunday, November 9, 1997.

Thereupon, the Senate, at 7:31 p.m., adjourned until Sunday, November 9, 1997 at 1 p.m.

### NOMINATIONS

Executive nominations received by the Senate November 8, 1997:

#### DEPARTMENT OF EDUCATION

CYRIL KENT MCGUIRE, OF NEW JERSEY, TO BE ASSISTANT SECRETARY FOR EDUCATIONAL RESEARCH AND IMPROVEMENT, DEPARTMENT OF EDUCATION, VICE SHARON PORTER ROBINSON, RESIGNED.

#### NATIONAL LABOR RELATIONS BOARD

JOSEPH ROBERT BRAME, III, OF VIRGINIA, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING AUGUST 27, 2000, VICE JAMES M. STEPHENS, TERM EXPIRED.

SARAH MCCracken FOX, OF NEW YORK, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING DECEMBER 16, 1999, VICE JOHN C. TRUESDALE.

#### FEDERAL TRADE COMMISSION

MOZELLE WILLMONT THOMPSON, OF NEW YORK, TO BE A FEDERAL TRADE COMMISSIONER FOR THE TERM OF SEVEN YEARS FROM SEPTEMBER 26, 1996, VICE CHRISTINE A. VARNEY, RESIGNED.

ORSON SWINDLE, OF HAWAII, TO BE A FEDERAL TRADE COMMISSIONER FOR THE TERM OF SEVEN YEARS FROM SEPTEMBER 26, 1997, VICE ROSCOE BURTON STAREK, III, TERM EXPIRED.

#### FEDERAL DEPOSIT INSURANCE CORPORATION

DONNA TANQUE, OF HAWAII, TO BE CHAIRPERSON OF THE BOARD OF DIRECTORS OF THE FEDERAL DEPOSIT INSURANCE CORPORATION FOR A TERM OF FIVE YEARS, VICE RICKI RHODARMER TIGERT, RESIGNED.

DONNA TANQUE, OF HAWAII, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE FEDERAL DEPOSIT INSURANCE CORPORATION FOR THE REMAINDER OF THE TERM EXPIRING OCTOBER 3, 2000, VICE RICKI RHODARMER TIGERT, RESIGNED.

#### THE JUDICIARY

RONALD M. GOULD, OF WASHINGTON, TO BE U.S. CIRCUIT JUDGE FOR THE NINTH CIRCUIT, VICE ROBERT R. BREEZER, RETIRED.

BARRY G. SILVERMAN, OF ARIZONA, TO BE U.S. CIRCUIT JUDGE FOR THE NINTH CIRCUIT, VICE WILLIAM CAMERON CANBY, JR., RETIRED.

SAM A. LINDSAY, OF TEXAS, TO BE U.S. DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF TEXAS, VICE A NEW POSITION CREATED BY PUBLIC LAW 101-650, APPROVED DECEMBER 1, 1990.

### CONFIRMATIONS

Executive nominations confirmed by the Senate November 8, 1997:

#### LEGAL SERVICES CORPORATION

ERNESTINE P. WATLINGTON, OF PENNSYLVANIA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE LEGAL SERVICES CORPORATION FOR A TERM EXPIRING JULY 13, 1999.

JOHN T. BRODERICK, JR., OF NEW HAMPSHIRE, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE LEGAL SERVICES CORPORATION FOR A TERM EXPIRING JULY 13, 1999.

#### DEPARTMENT OF HEALTH AND HUMAN SERVICES

OLIVIA A. GOLDEN, OF THE DISTRICT OF COLUMBIA, TO BE ASSISTANT SECRETARY FOR FAMILY SUPPORT, DEPARTMENT OF HEALTH AND HUMAN SERVICES.

NANCY-ANN MINN DEPARLE, OF TENNESSEE, TO BE ADMINISTRATOR OF THE HEALTH CARE FINANCING ADMINISTRATION.

#### NATIONAL COUNCIL ON DISABILITY

ELA YAZZIE-KING, OF ARIZONA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON DISABILITY FOR A TERM EXPIRING SEPTEMBER 17, 1999.

#### DEPARTMENT OF COMMERCE

TERRY D. GARCIA, OF CALIFORNIA, TO BE ASSISTANT SECRETARY OF COMMERCE FOR OCEANS AND ATMOSPHERE.

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

EVA M. PLAZA, OF MARYLAND, TO BE AN ASSISTANT SECRETARY OF HOUSING AND URBAN DEVELOPMENT.

#### DEPARTMENT OF DEFENSE

ROBERT M. WALKER, OF TENNESSEE, TO BE UNDER SECRETARY OF THE ARMY.

JERRY MACARTHUR HULTIN, OF VIRGINIA, TO BE UNDER SECRETARY OF THE NAVY.

F. WHITTEN PETERS, OF THE DISTRICT OF COLUMBIA, TO BE UNDER SECRETARY OF THE AIR FORCE.

#### CENTRAL INTELLIGENCE AGENCY

ROBERT M. MCNAMARA, JR., OF MARYLAND, TO BE GENERAL COUNSEL OF THE CENTRAL INTELLIGENCE AGENCY.

THE ABOVE NOMINATIONS WERE APPROVED SUBJECT TO THE NOMINEES' COMMITMENT TO RESPOND TO REQUESTS TO APPEAR AND TESTIFY BEFORE ANY DULY CONSTITUTED COMMITTEE OF THE SENATE.

#### NATIONAL LABOR RELATIONS BOARD

PETER J. HURTGEN, OF FLORIDA, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING AUGUST 27, 2001.

WILMA B. LIEBMAN, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE REMAINDER OF THE TERM EXPIRING DECEMBER 16, 1997.

WILMA B. LIEBMAN, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING DECEMBER 16, 2002.

JOSEPH ROBERT BRAME, III, OF VIRGINIA, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING AUGUST 27, 2000.

SARAH MCCracken FOX, OF NEW YORK, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING DECEMBER 16, 1999.

#### THE JUDICIARY

RODNEY W. SIPP, OF MISSOURI, TO BE U.S. DISTRICT JUDGE FOR THE EASTERN AND WESTERN DISTRICTS OF MISSOURI.

CHARLES R. BREYER, OF CALIFORNIA, TO BE U.S. DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF CALIFORNIA.

BRUCE C. KAUFFMAN, OF PENNSYLVANIA, TO BE U.S. DISTRICT JUDGE FOR THE EASTERN DISTRICT OF PENNSYLVANIA.

#### DEPARTMENT OF JUSTICE

JAMES WILLIAM BLAGG, OF TEXAS, TO BE U.S. ATTORNEY FOR THE WESTERN DISTRICT OF TEXAS FOR THE TERM OF FOUR YEARS.

G. DOUGLAS JONES, OF ALABAMA, TO BE U.S. ATTORNEY FOR THE NORTHERN DISTRICT OF ALABAMA FOR THE TERM OF FOUR YEARS.

#### IN THE AIR FORCE

THE FOLLOWING AIR NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT IN THE RESERVE OF THE AIR FORCE, TO THE GRADE INDICATED UNDER TITLE 10, UNITED STATES CODE, SECTION 12203:

##### *To be brigadier general*

COL. RONALD A. TURNER, 0000.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT IN THE U.S. AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

##### *To be general*

LT. GEN. JOHN P. JUMPER, 0000.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT IN THE U.S. AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

##### *To be lieutenant general*

LT. GEN. FRANK B. CAMPBELL, 0000.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT IN THE U.S. AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

##### *To be lieutenant general*

MAJ. GEN. DAVID W. MCILVOY, 0000.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT IN THE U.S. AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

##### *To be lieutenant general*

MAJ. GEN. LANSFORD E. TRAPP, JR., 0000.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT IN THE U.S. AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

##### *To be lieutenant general*

LT. GEN. DAVID J. MCCLOUD, 0000.

THE FOLLOWING-NAMED OFFICER FOR APPOINTMENT IN THE U.S. AIR FORCE TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, UNITED STATES CODE, SECTION 601:

##### *To be lieutenant general*

LT. GEN. PATRICK K. GAMBLE, 0000.

#### IN THE ARMY

THE FOLLOWING ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT IN THE RESERVE OF THE ARMY TO THE GRADE INDICATED UNDER TITLE 10, UNITED STATES CODE, SECTION 12203:

##### *To be brigadier general*

COL. HOWARD L. GOODWIN, 0000.